

COUNTY OF LOS ANGELES DEPARTMENT OF AUDITOR-CONTROLLER

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December 16, 2020

TO:

Supervisor Hilda L. Solis, Chair

Supervisor Holly J. Mitchell Supervisor Sheila Kuehl Supervisor Janice Hahn Supervisor Kathryn Barger

FROM:

Auditor-Controller

SUBJECT:

MEASURE B SPECIAL TAX REVENUE FUND FOR TRAUMA CENTERS.

EMERGENCY MEDICAL SERVICES, AND BIOTERRORISM RESPONSE

Section 8 of the Los Angeles County Board of Supervisors (Board) Measure B Resolution requires the County Auditor-Controller to file an annual statement of financial activity with your Board no later than January 1st of each year. Accordingly, Attachment I reflects the Statement of Financial Activity for the Health Services Measure B Special Tax Fund for the Fiscal Year (FY) ended June 30, 2020. The Statement includes a summary of the amount of funds collected and expended pursuant to Measure B.

Section 8 also requires a status of projects required or authorized to be funded pursuant to Sections 3, 6, and 7 of the Resolution. Accordingly, Attachment II presents the Status of Measure B Projects for FY 2019-20 as provided by the Department of Health Services (DHS).

If you have any questions related to the Statement of Financial Activity please call me, or your staff may contact Rachelle Anema at (213) 974-8309 or via e-mail at ranema@auditor.lacounty.gov. Questions related to the Status of Measure B Projects may be directed to Manal Dudar of DHS at (626) 525-6426 or via e-mail at mdudar@dhs.lacounty.gov.

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Attachments

c: Fesia A. Davenport, Acting Chief Executive Officer Celia Zavala, Executive Officer, Board of Supervisors Christina R. Ghaly, M.D., Director, Department of Health Services Jeffrey Prang, Assessor Keith Knox, Treasurer and Tax Collector

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Voter Approved Special Taxes - Current Year	\$ 276,747,688
Voter Approved Special Taxes - Prior Year	683,844
Penalties, Interest & Costs - Delinquent Taxes	799,776
Interest Earnings	1,849,697
Prior Years' Refunds - Physician and Hospital Claims	 115,452
Total Revenues	\$ 280,196,457

Current Year Expenditures:

Services	and	Supp	olies:

Non-County Trauma Hospitals (Direct Payment)

Trauma Center Services Agreement (TCSA)

Antelope Valley Hospital \$ 6,104,034

Ronald Reagan UCLA Medical Center 6,528,226

Total Non-County Public Trauma Hospitals

UCLA - Mobile Stroke Unit Pilot 2,339,000

UCLA - Immersive Simulation Training Program 457,265

Enhanced Trauma Access

County Fire Department - Air Ambulance Services \$ 2,640,000
Sheriff's Department - Air Search and Rescue 1,320,000
City of Los Angeles Fire Dept. - Trauma Air Transport 439,999

Total Enhanced Trauma Access 4,399,999

Los Angeles City Fire Department - Helicopter Terrain
Awareness Warning System 566,522
Los Angeles County Fire Department - Advanced Provider

Response Unit (APRU) 360,556

Physician Services for Indigents Program (PSIP)

 PSIP - Trauma
 \$ 943,766 (a)

 PSIP - Emergency Room
 4,362,884 (a)

 PSIP - Refunds / Canceled Warrants
 (2,894)

Total PSIP 5,303,756

Auditor-Controller Services 771,363

Total Services and Supplies \$ 26,830,721

Other Charges - Intergovernmental Transfer (IGT):

 IGT for non-County Trauma Hospitals - FY 2019-20 TCSA
 \$ - (b)

 IGT Refund for FY 2018-19 TCSA
 (10,102,961)

 Total Other Charges
 (10,102,961)

Other Financing Uses - Operating Transfers Out:

County Hospitals

Harbor-UCLA Medical Center - "Stop the Bleed" Program 13,269

43,248

\$ 12,632,260

LAC+USC Medical Center - The Wellness Center &

Coronavirus Aid, Relief, and Economic Security					10,000	
Public Health:						
Bioterrorism						
Salaries & Employee Expenses	\$	8,031,319				
Other Operating Expenses		1,830,681	\$	9,862,000		
Trauma Prevention Initiative - Base			φ	9,002,000		
Salaries & Employee Expenses	\$	260,953				
Other Operating Expenses		424,047				
Trauma Prevention Initiative - Expansion				685,000		
•	¢	40E 742				
Salaries & Employee Expenses	\$	495,743				
Other Operating Expenses		804,257		4 000 000		
D' 1 0 ' ' '				1,300,000		
Risk Communication	•	044.005				
Salaries & Employee Expenses	\$	244,905				
Other Operating Expenses		120,509				
				365,414		
Emergency Preparedness						
Overtime for Environmental Health Strike Team	_					
Salaries & Employee Expenses	\$	418,681				
Other Operating Expenses		81,319				
				500,000		
Office of Violence Prevention						
Salaries & Employee Expenses	\$	407,509				
Other Operating Expenses	_	234,308				
				641,817		
Laboratory Equipment and Supplies						
Supplies and Services	\$	935				
Equipment		58,405				
D. Will D. G				59,340		
Response Vehicles Project	•	74 405				
Supplies and Services	\$	71,465				
Equipment/Capital Asset		174,968		040 400		
Tatal Duklia Haalib				246,433	40.000.004	
Total Public Health					13,660,004	
Emergency Medical Services						
Salaries & Employee Expenses	\$	1,725,926				
Other Operating Expenses	,	30,074				
3 1			\$	1,756,000		
Trauma & Emergency Medicine Information System (T	EMIS)			1,014,004		
Total Emergency Medical Services	,				2,770,004	
Total Other Financing Uses - Operating Transfers Out						\$ 225,005,256
rotal Curol Financing Cook Operating Francisco						
Total FY 2019-20 Expenditures						\$ 241,733,016
Prior Year Expenditures:						
IGT for non-County Hospitals - FY 2018-19					\$ 41,503,275	
Reversal of prior year over-accrued PSIP expenditures					(3,756)	
Total Prior Year Expenditures						 41,499,519

Grand Total Expenditures		\$ 283,232,535
Expenditures Over Revenue		(3,036,078)
Less: Contractual Obligations Prior Year Commitments as of July 1, 2019	\$ 41,503,275	
Outstanding Commitments as of June 30, 2020 Net Change in Contractual Obligations	(40,126,240) (d)	1,377,035
Net Change in Fund Balance		\$ (1,659,043)
Available Fund Balance, July 1, 2019		38,175,203
Available Fund Balance, June 30, 2020		\$ 36,516,160 ^(e)

FOOTNOTES:

- (a) Includes accrued expenditures in the amounts of \$0.57 million and \$4.36 million for trauma and ER claims, respectively.
- (b) An encumbrance for FY 2019-20 IGT payments in the amount of \$39.99 million was established for the non-County trauma hospitals. Payments were issued to the State in August and October 2020 and will be reflected in the 2020-21 Measure B report. Also see footnote (d).
- (c) State refund of FY 2018-19 IGT payments due to an increase of federal share in enhanced trauma payments as allowed by the Affordable Care Act.
- (d) Includes the following: FY 2019-20 IGT for Non-County trauma hospitals, \$39.99 million; UCLA Immersive Trauma Simulation, \$0.13 million.
- (e) As of June 30, 2020, the following requests and projects totaling \$16.05 million are to be funded by prior year unspent and unallocated Measure B funds:

FY 2019-20 Measure B Advisory Board (MBAB) Projects (Per Board Memo 2/11/2020)	\$ 4.75 million
FY 2018-19 MBAB Projects (Per Board Memo 3/12/2019)	2.44 million
Private Trauma Hospitals - Level 1 Designation (Per Board Letter 3/8/2017)	2.50 million
DPH Office of Violence Prevention (OVP) (Per Board Motion 2/19/2019)	5.36 million
UCLA - Mobile Stroke Unit Pilot (Per Board Motion 9/1/2020)	1.00 million
Total Obligations	\$ 16.05 million

The remaining \$20.46 million will be used to support future funding of Pomona Valley Hospital Medical Center, OVP, shortfalls in Measure B revenue projections and backfill Maddy Fund shortfalls due to COVID-19, in order to continue to support the 13 non-County trauma hospitals.

Prepared by Los Angeles County:
Department of Auditor-Controller, Accounting Division
Department of Health Services, Finance

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COUNTYWIDE SYSTEM OF TRAUMA CENTERS: \$208.52 million allocated to County hospitals; \$52.63 million allocated to non-County hospitals

County Hospitals

A total of \$208.52 million in budgeted Measure B funds was allocated for trauma and emergency care services provided by the three County hospitals to eligible indigent patients as follows:

LAC+USC Medical Center	\$124.24 million
Harbor-UCLA Medical Center	55.39 million
Olive View-UCLA Medical Center	28.89 million
Total	\$208.52 million

<u>Status</u>: FY 2019-20 funds were distributed to the three County Hospitals based on actual unreimbursed costs at each hospital. On average, Measure B funding covered about 82% of the total unreimbursed trauma and emergency costs for the Department of Health Services (DHS).

\$127.69 million
43.77 million
<u>37.06 million</u>
\$208.52 million

Non-County Hospitals

DHS extended the Trauma Center Services Agreement (TCSA) with 13 non-County hospitals with no payment terms for another year ending on June 30, 2020. On June 1, 2020, the Board of Supervisors (Board) approved the FY 2019-20 funding methodology for the total allocation of \$52.63 million in Measure B funds for the TCSA.

Trauma Services: Under the TCSA, \$39.99 million of Measure B funds will be used as an intergovernmental transfer (IGT) to draw down \$45.65 million** of federal Medi-Cal matching funds for eleven (11) private hospitals, and \$12.63 million as direct payments to Antelope Valley Hospital (AVH) and Ronald Reagan UCLA Medical Center (UCLA). As public hospitals, AVH and UCLA participate in a program that precludes them from receiving the Medi-Cal matching funds.

**Upon approval by California Department of Health Care Services (CDHCS), the private trauma hospitals will receive an estimated additional \$45.65 million in supplemental Medi-Cal funding, bringing the total funding for the TCSA to \$85.64 million. The \$45.65 million federal match is comprised of Federal matching of 50% plus an additional 6.2% allowed by the Families First Coronavirus Response Act for the period from January 1, 2020 to June 30, 2020.

	Measure B	Fed. Match	<u>Total</u>
Trauma Services:			
AVH & UCLA	\$12.64 million	\$ 0.00 million	\$12.64 million
11 Private Hospitals	39.99 million	45.65 million	<u>85.64 million</u>
Total	\$52.63 million	\$45.65 million	\$98.28 million

<u>Status</u>: Direct payments of approximately \$12.64 million were issued to AVH and UCLA.

<u>Balance</u>: At the close of FY 2019-20, \$39.99 million remained in the encumbrance awaiting the State's instruction to send the IGTs to CDHCS for the following hospitals:

California Hospital Medical Center	\$ 6.07	million
Cedars-Sinai Medical Center	3.80	million
Children's Hospital Los Angeles	1.69	million
Henry Mayo Newhall Memorial	2.14	million
Huntington Memorial Hospital	2.85	million
Long Beach Memorial Medical Center	3.69	million
Northridge Hospital Medical Center	4.08	million
Pomona Valley Hospital	3.67	million
Providence Holy Cross Medical Center	4.36	million
St. Francis Medical Center	5.34	million
St. Mary Medical Center	2.30	million
Total	\$ 39.99	million

LEVEL I TRAUMA CENTER START-UP COSTS: \$2.50 million allocated

On March 8, 2017, the Board approved the allocation and rollover of \$2.50 million of FY 2016-17 unspent Measure B funds to reimburse the allowable start-up costs for the first hospital that attains a Level I Trauma Center designation in or adjacent to Service

Planning Area (SPA) 6 provided the hospital obtained a Designation by December 31, 2018. On September 17, 2019, the Board approved to extend the designation by the tentative deadline June 30, 2022, subject to review and approval by County Counsel and with a thirty (30) day prior notice to the Board and CEO, effective upon execution through June 30, 2023, for the reimbursement of allowable start-up costs incurred and associated with attaining such Designation not to exceed \$2.5 million. This amount was included in the FY 2019-20 Adopted Final Budget.

Status: At the close of FY 2019-20, no expenditure was incurred.

<u>Balance</u>: \$2.50 million was unexpended and rolled over to FY 2020-21 budget for reimbursement of the first hospital attaining a level I Trauma Center designation.

PHYSICIAN SERVICES FOR INDIGENTS PROGRAM: \$5.30 million allocated

The FY 2019-20 Adopted Final Budget included an allocation of \$5.30 million from Measure B revenues to fund non-County physician trauma services provided to eligible indigent patients within Los Angeles County and non-County physician emergency services provided to eligible indigent patients with non-traumatic emergency conditions.

The status of these projects is as follows:

<u>Status</u>: At the close of FY 2019-20, net payments totaling \$0.38 million were issued to non-County physicians for trauma services, and \$4.92 million was established as accrued liabilities for payment of trauma and emergency room (ER) claims.

<u>Balance</u>: At the close of FY 2019-20, an accrued liability of \$4.92 million was established for payment of pending claims in the next fiscal year.

TRAUMA ACCESS EXPANSION TO UNDERSERVED AREAS: \$4.40 million allocated

The FY 2019-20 Adopted Final Budget included \$4.40 million for expanded access to trauma services in order to maintain the infrastructure and facilitate the emergency air transport of trauma patients in the Antelope Valley, East San Gabriel Valley, San Fernando Valley, and Malibu. Air transport of trauma patients is sometimes necessary for these areas due to distance, traffic, weather conditions, etc.

The budgeted funds were allocated as follows:

Los Angeles County Fire Department	\$2.64 million
Los Angeles County Sheriff's Department	1.32 million
City of Los Angeles Fire Department	0.44 million
Total	\$4.40 million

<u>Status</u>: A total of \$4.40 million was transferred from the Measure B fund to the following departments: the Los Angeles County Fire Department for expanding the delivery of paramedic air squad services to the Los Angeles County, \$2.64 million; the Los Angeles County Sheriff's Department for staffing and operational costs related to air search and rescue services in the Antelope Valley, \$1.32 million; the City of Los Angeles Fire Department for providing trauma air transport services in the San Fernando Valley and surrounding communities, \$0.44 million.

Balance: None

MOBILE STROKE UNIT PROGRAM: \$2.34 million allocated to UCLA

The first motion by Supervisors Janice Hahn and Mark Ridley-Thomas on June 26, 2017, directed DHS to allocate appropriations of \$1.46 million as a one-time Measure B funding to be used for the UCLA Medical Center Mobile Stroke Unit in a 30-month pilot and follow-up evaluation. Another Board motion introduced on March 12, 2019, directed DHS to allocate an additional \$1.74 million to UCLA Medical Center. The total allocation for this program is \$3.20 million. The payments of \$0.24 million and \$0.62 million were paid to UCLA in FY 2017-18 and FY 2018-19, respectively. The FY 2019-20 Adopted Final Budget included the remaining unspent funds of \$2.34 million from the prior years of the pilot.

Status: A payment of \$2.34 million was issued to UCLA in FY 2019-20.

Balance: None

BIOTERRORISM RESPONSE: \$9.86 million allocated

The FY 2019-20 Adopted Final Budget included an allocation of \$9.86 million to support the County's Public Health program for bioterrorism preparedness activities and addressing the medical needs of people exposed to bioterrorism or chemical attacks.

<u>Status</u>: A total of \$9.86 million was transferred to the Department of Public Health (DPH) to cover the following actual costs incurred for the bioterrorism preparedness activities: salaries and benefits, \$8.03 million; equipment, supplies and expenses, \$1.83 million.

Balance: None

TRAUMA PREVENTION PROGRAM: \$0.69 million allocated

This allocation is to support the County's Public Health program for trauma prevention activities in regions of the County that experience a disproportionately high burden of trauma. The FY 2019-20 Adopted Final Budget included an allocation of approximately \$0.69 million.

<u>Status</u>: A total of approximately \$0.69 million was transferred to DPH to cover the actual costs incurred for the trauma prevention activities: salaries and benefits, \$0.26 million; supplies and expenses, \$0.43 million.

Balance: None

TRAUMA PREVENTION INITIATIVE EXPANSION: \$1.30 million allocated

The FY 2019-20 Adopted Final Budget included an allocation of \$1.30 million to support the County's Public Health program for trauma prevention initiative expansion (TPI Expansion) activities.

<u>Status</u>: A total of \$1.30 million was transferred to DPH to cover the actual costs incurred for the TPI Expansion activities: salaries and benefits, \$0.50 million; supplies and expenses, \$0.80 million.

Balance: None

RISK COMMUNICATION: \$0.37 million allocated

The FY 2019-20 Adopted Final Budget included an allocation of \$0.37 million to support the County's Public Health program for risk communication.

Status: A total of \$0.37 million was transferred to DPH to cover the following actual

costs incurred for the risk communication activities: salaries and benefits, \$0.25 million; supplies and expenses, \$0.12 million.

Balance: None

EMERGENCY PREPAREDNESS (OT ENVIRONMENTAL HEALTH STRIKE TEAM): \$0.50 million allocated

The FY 2019-20 Adopted Final Budget included an allocation of \$0.50 million to support the County's Public Health program for emergency preparedness.

<u>Status</u>: A total of \$0.50 million was transferred to DPH to cover actual costs incurred for OT Environmental Health Strike Team: salaries and benefits, \$0.42 million; other operating expense, \$0.08 million.

Balance: None

OFFICE OF VIOLENCE PREVENTION (OVP): \$3.00 million allocated

The Board motion by Supervisors Sheila Kuehl and Mark Ridley-Thomas on February 19, 2019, directed DHS to allocate appropriations of at least \$6.00 million as a one-time unobligated Measure B funding to be used to support Office of Violence Prevention (OVP) for the first two years of operations. The OVP is an infrastructure, which coordinates, provides technical assistance, and expands practices for preventing and addressing violence in Los Angeles County. The first year allocation of \$3.00 million was included in the FY 2019-20 Adopted Final Budget.

<u>Status</u>: A total of \$0.64 million was transferred to DPH to cover actual expenditures.

Balance: A total of \$2.36 million unspent funds was carried over to FY 2020-21.

EMERGENCY MEDICAL SERVICES AGENCY (EMS): \$1.76 million allocated

The FY 2019-20 Adopted Final Budget included an allocation of \$1.76 million to support the County's Emergency Medical Services (EMS) Agency for the administration and coordination of trauma and emergency services related to prehospital and hospital

emergency care, including the care provided in, en route to, from, or between acute care hospitals and other health care facilities.

<u>Status</u>: A total of \$1.76 million was transferred to the County's EMS Agency to cover the actual costs incurred for the administration and coordination of trauma services: salaries and benefits, \$1.73 million, and operating expenses, \$0.03 million.

Balance: None

TRAUMA & EMERGENCY MEDICINE INFORMATION SYSTEM: \$1.02 million allocated

On June 4, 2019, the Board approved the allocation of unspent Measure B funds to cover the cost of the agreement with Lancet Technologies, LLC for the maintenance and support of the EMS Agency's Trauma and Emergency Medicine Information System (TEMIS) for FYs 2019-20 to 2021-22. The FY 2019-20 Adopted Final Budget included an allocation of approximately \$1.02 million.

<u>Status</u>: Approximately \$1.01 million was transferred to the County's EMS Agency to cover the actual costs of TEMIS.

Balance: The remainder was returned to Measure B Fund.

ADMINISTRATIVE COSTS: \$0.80 million allocated

The FY 2019-20 Adopted Final Budget included an allocation of \$0.80 million to cover the administrative costs incurred on the assessment, collection, and accounting services for the Measure B Special Tax revenues.

<u>Status</u>: Approximately \$0.77 million was transferred to the Auditor-Controller to cover the service costs for placement of direct assessments on secured tax roll and distribution of collections.

<u>Balance</u>: At the close of FY 2019-20, the unspent amount of \$0.03 million was returned to Measure B Fund.

VARIOUS BOARD-APPROVED PROGRAMS RECOMMENDED BY MBAB: \$3.94 million allocated

On March 12, 2019, the Board approved the allocation of unobligated and unspent Measure B funds to support various programs recommended by MBAB. In FY 2019-20, \$4.33 million was allocated to: (1) Los Angeles City Fire Department to fund the Helicopter Terrain Awareness Warning System (HTAWS) for air ambulances used for operator and patient safety during air ambulance transports; (2) LAC+USC Medical Center to expand the Wellness Center contract addressing long-term recovery needs of traumatic injury to include supportive social services and primary medical care after initial discharge from hospital; (3) Los Angeles County Fire Department to fund two Assistant Medical Directors; (4) Los Angeles County Fire Department to pilot two Advanced Provider Response Units which will perform more advanced assessments and simple interventions in the field; (5) Regents of the University of California Los Angeles Campus to pilot an Immersive Trauma Simulation Program, which would create a trauma training program that incorporates using high fidelity manikins to simulate a more realistic environment for trauma training; (6) & (7) LAC+USC, MC, and H-UCLA MC to cover the cost of training and the necessary supplies in the Stop the Bleed program, which provide training and education for life-threatening bleeding situations; and (8) & (9) Department of Public Health to fund response vehicles to respond to suspected biological threat events and laboratory equipment and supplies to test both biological and environmental specimens in the Public Health Laboratory.

The status of each project is summarized below (in millions):

FY 2018-19 MBAB Projects	FY 19-20 Budget	FY 19-20 Expenditure	Carried Over to FY 20-21	
LA City Fire Dept - Helicopter Terrain Awareness Warning System	\$ 0.5	7 \$ 0.57	\$ 0.00	
2. LAC+USC MC - Wellness Center & CARES	0.0	0.01	-	
3. LA County Fire Dept Two Assistance Medical Director	0.7	-	0.79	
4. LA County Fire Dept Two Advanced Provider Response Units	1.9	0.36	1.54	
5. UCLA - Immersive Trauma Simulation Program	0.5	0.46	0.13	
6. LAC+USC MC - "Stop the Bleed" Program	0.0	4 0.03	0.01	
7. H-UCLA MC - "Stop the Bleed" Program	0.0	4 0.01	0.03	
8. DPH Response Vehicles Project	0.3	3 0.25	0.08	

DPH Laboratory Equipment and Supplies	0.06	0.06	-
Total	\$ 4.33	\$ 1.75	\$ 2.58

Prepared By: Los Angeles County Department of Health Services Financial Operations, Special Funds December 02, 2020